Institute for Public Representation

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August 16, 2012

via electronic filing

Marlene H. Dortch, Secretary Office of the Secretary Federal Communications Commission 445 12th Street, SW, Room TW-A325 Washington, DC 20554

Re: **Notice of** *Ex Parte* **Presentation**

MB Docket No. 11-154

CG Docket Nos. 10-213 and 10-145

WT Docket No. 96-198

Dear Ms. Dortch:

On Tuesday, August 14, 2012, Claude Stout of Telecommunications for the Deaf and Hard of Hearing, Inc. (TDI), Andrew Phillips of the National Association for the Deaf (NAD), and Blake Reid of the Institute for Public Representation (IPR) at Georgetown Law (collectively, "Consumer Groups") met separately with Matthew Berry of Commissioner Pai's office and Dave Grimaldi of Commissioner Clyburn's office. On the same day, Mr. Stout submitted an e-mail regarding the meeting to Mr. Berry, Mr. Grimaldi, Kris Monteith of the Media Bureau, and Greg Hlibok and Karen Peltz Strauss of the Consumer and Governmental Affairs Bureau.

The Consumer Groups first discussed our opposition to pending petitions for waivers from the Commissions advanced communications services ("ACS") requirements filed by the Consumer Electronics Association (CEA), the Entertainment Software Association (ESA), and the National Cable & Telecommunications Association (NCTA).¹ We expressed concern that the petitioners are abusing the CVAA's limited primary purpose waiver provision to collectively exclude people with disabilities from accessing the entire universe of increasingly convergent multi-purpose

¹ CEA Petition for Waiver, CG Docket Nos. 10-213 & 10-145, WT Docket No. 96-198 (Mar. 22, 2012); ESA Petition for Waiver, CG Docket No. 10-213 (Mar. 21, 2012); NCTA Petition for Waiver, CG Docket Nos. 10-213 & 10-

145, WT Docket No. 96-198 (June 1, 2012).

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living room-based devices and services, potentially perpetuating a serious digital divide.² Primary purpose waivers should only be granted in the rare circumstance that petitioners are able to identify a class of devices that include common ACS functionality only incidental to a core purpose wholly unrelated to ACS—a standard not satisfied by any of the petitioned-for classes—and should not be utilized as a substitute for individualized determinations of achievability under Twenty-First Century Communications and Video Accessibility Act (CVAA).

We expressed our concern that the petitions are largely devoid of examples of how the covered classes of equipment and services share common ACS features and lack detailed explanations of why all equipment or services in the covered classes were not designed to be used primarily for ACS purposes. Petitioners, and not the Commission or the public, must shoulder the burden of demonstrating that waivers are actually necessary, particularly where a waiver will cover devices and services still in the design cycle whose attributes are wholly unknown to anyone other than their designers. Moreover, the petitioned-for class waivers are overly broad and threaten to exclude ordinary products designed primarily for ACS from the Commission's rules, plainly contravening the letter and spirit of the CVAA.

We reiterated also our opposition to the pending petitions for exemption from the Commission's IP closed captioning rules by some members of the Digital Media Association (DiMA).³ We noted the fatal procedural flaws in the petitions, which represent a meritless attempt to overturn the negotiated consensus of industry and consumer representatives of the Video Programming Accessibility Advisory Committee (VPAAC) and during the IP captioning rulemaking. We also noted the lack of unanimous support for DiMA's petitions from its own members, and in the case of its petition for exemption from the Commission's caption rendering rules, from other members of the industry. We further discussed the serious problems that would arise from the Commission's use of the individual exemption to promulgate categorical exemptions with vague assertions of commonality across the entire industry and no individual evidence of burden on the part of any particular entities. We

visited Aug. 15, 2012).

² Mr. Stout discussed the potential for the divide to worsen as ACS technologies expand beyond the living room to the rest of consumers homes, as showcased in a conceptual video by Corning Incorporated. *A Day Made of Glass*, http://www.youtube.com/watch?v=6Cf7IL_eZ38 (last

³ DiMA Petitions for Temporary Partial Exemption or Limited Waiver of Digital Media Association, MB Docket No. 11-154 (May 8, 2012).

urged the Commission to reject both petitions and require video distributors to come into timely compliance with the FCC's rules to avoid prejudicing the tens of millions of Americans who are deaf or hard of hearing by delaying the implementation of the rendering requirements and to avoid further prejudicing Americans who are deaf-blind by delaying the implementation of the CEA-708 features.

Please contact me if I can provide any further information regarding this presentation.

Respectfully submitted,

/s/

Blake E. Reid, Esq. *Counsel to TDI*

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Cc:

Matthew Berry Dave Grimaldi Kris Monteith Greg Hlibok Karen Peltz Strauss